

FINAL REPORT OF COMMUNITY ANALYSIS SECTION

December 22, 1944

The work of the Community Analysis Section will be complete only after the effects on the evacuees of WRA administrative policies and procedures have been analyzed, fully documented, and made available in the form of reports adapted to the use of governmental and other agencies. The six to eight months immediately preceding the liquidation of the WRA will be devoted primarily to the preparation of reports fulfilling these requirements. All the analysts both in Washington and on the projects will participate in this final work of the Community Analysis Section.

The basic questions to be answered in these reports are

1. What were the objectives of WRA policies?
2. To what extent were the objectives realized?
3. Why were policies successful or unsuccessful in the realization of the objectives?

These questions constitute the framework within which the analysis will be carried out. Answers to them will be made primarily in terms of effects of WRA policies on the evacuees. It is assumed that every policy was designed to influence the evacuees to some specific end. The evaluation of policies must then be in terms ultimately of how they influenced or failed to influence the evacuees.

Obviously it will not be possible to consider all policies in all the details of their effects on the evacuees. It will be necessary to make a selection of policies for specific evaluation. The basis of selection may be stated in broad terms as follows:

1. Policies of basic significance in the over-all WRA program.
2. Policies having an important bearing on the problems of other governmental agencies.
3. Policies concerning the carrying out of which we happen to have abundant and reliable data.

As examples of the first category may be mentioned the relocation and segregation policies. As examples of the second could be mentioned relocation (FSA, UNRRA), community organization, (UNRRA) and employment policies (UNRRA). Examples of the third category will come to light as we proceed in the analysis, and may indicate the occasioned usefulness of turning to the detailed analysis of some policies of minor significance for the whole program.

Notes on Discussion with John Provinse Concerning
Community Analysis Final Report

JHP favored a report which would be composed of two parts, (1) a narrative account rather specific and concrete in a combined setting forth of what happened in the relocation centers from about May 1942 to possibly May 1946. The narrative would have to be an integrated comparison of events in all the centers. It was our feeling that it would be very desirable also to carry out the difficult job on tying Tule Lake as a segregation center in with the narrative account of all the other centers. Since Tule, as it were, represents one extreme point of the continuum; (2) the second part consisting of a series of chapters dealing with problems which we feel are of especial significance and on which we have a good deal of data. These chapters would be more or less disparate sociological analyses of aspects of center life outlined in the narrative part of the report.

For example, there would be a chapter on the results of community government. Did the community government program result in the development of a loyalty on the part of evacuees to WRA objectives, then comparison perhaps with colonial situations and pointing up implications of WRA experience for colonial policy in general.

A second chapter should probably be devoted to methods of approach in resettlement.

- a. The beginning with the conception of resettlement as a purely individual affair.

Mr. A takes job A
Mr. B takes job B, etc.

- b. This individualized approach was carried on in conjunction at first with what amounted to a mass propaganda approach culminating in the relocation team to the centers.
The whole mass approach may be chalked up as a failure.
- c. While the mass approach was still in good repute with WRA, the family counseling approach was developed and probably became the key element especially when combined with the districting system in carrying out of resettlement.

Notes on Discussion with John Province Concerning
Community Analysis Final Report

The report is a report which would be composed of
two parts: (1) a narrative account rather specific and
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difficult job on Tule Lake as a relocation center
in with the narrative account of all the other centers.
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continuum; (2) the second part consisting of a series of
chapters dealing with problems which we feel are of especial
significance and on which we have a good deal of data.
These chapters would be more or less discrete sociological
analyses of aspects of center life outlined in the narrative
part of the report.

For example, there would be a chapter on the results
of community government. Did the community government program
result in the development of a loyalty on the part of members
to WRA objectives, then comparison perhaps with colonial side-
winds and pointing up implications of WRA experience for
colonial policy in general.

A second chapter should probably be devoted to methods
of approach in resettlement.

6. The beginning with the conception of re-
settlement as a purely individual affair.

Mr. A Jones, Mr. B
Mr. C Jones, Mr. D, etc.

7. This individualized approach was carried on
in conjunction with that with that intended to
a mass propaganda approach calculating in the
relocation case to the centers.
The whole mass approach may be dated up as
a failure.

8. While the mass approach was still in vogue
reports with WRA, the family connections
approach was developed and probably became
the key element especially when combined
with the hierarchical system in carrying out
of resettlement.

- d. There is another phase of relocation approach involved in the efforts at the end of the program and the resistance to such efforts to work with the locality groups and other functional groups among the evacuees other than the family. These approaches and their results ought to be analyzed in some detail in one chapter.

There probably should also be a chapter on the growth of community organization, a subject not wholly distinct from community government mentioned above. However, the focus of this chapter would be on the development of new social institutions and structures among the evacuees, the background of old structures and the relation of the new to the old. This analysis ought to be carried out in terms of relationship of the community social structures through administrative techniques in dealing with the community.

A phase of this last point is communication and the problems thereof. Perhaps we shall want to devote a whole chapter to the problems of communication. It would involve an analysis of the whole WRA structure from Washington to the centers and the field offices. It should discuss the problems of communication at all levels in the organization and all the factors involved especially in relocation center social life and organization.

A chapter might be devoted to "The Originality and Incidence of Social Sanctions in the Relocation Centers." A particular aspect of this chapter would be the response of Nisei to primary group sanctions in connection with selective service and renunciation of citizenship and the relative weakness of secondary group sanctions, such as those determining patriotic national level response in the relocation atmosphere. This would also include a discussion of sanctions approved and disapproved by WRA officialdom and the effects of such approval and disapproval within the communities.

Another chapter should discuss all the aspects of cultural revivalism in response to the attack from without on the minority group. The culmination of cultural revivalism is carried to the extreme in Tule Lake as a species of aggression flowing out of frustration. It was very strong at Tule Lake, but probably to be found in some forms in the other centers. The Tule Lake manifestation has many analogies with the Ghost Dance and other nativistic revivalism.

copy: "A widow said to me the other day,
"This is heaven! When I was outside, I
had to work hard all day. Now I
get up in the morning, tidy my room up
a bit, eat breakfast & the other meals
at the mess hall, & for the rest of the
day I can attend Knitting or Sewing classes,
or go visiting. This is a good life!"

New Programs

Topay - Brown production as agent
against WRA

JHD - relations at new low - staff low
of district.

"Relocation Team" (1/18 Det ?)
"Family Counseling" (Murrayman)
"Relocation Pamphlet" (1/18 Det)

Topaz - 23, 24 - 33

7/18 Det - 50, 52, 72, 79 -

Topay - "Careful observers in camp have long been aware of a strange paradox in resident thinking, namely, that almost all brunched for cents of the evictees often themselves are opposed to relocation in theory, though in practice a sizable minority obviously approve the policy since hundreds actually join the 'migrant train'. Thus, when the ray mentions of the relocation makes residents resentful, & makes some hostile with indignation."

Citizens Committee

87% vs 13% (Coop with other centers)

Mother's org - 2 for block

New Programs —

HA Mt —

Team — Bechtel at Cts of Council
April — "Evancee... feel that they are doing WRA
a favor when they relocate; they are not
doing themselves a favor!

Undef. Leave —

June, 1944 — 2,052 left
166 Armed forces

July, 1944 — 1,873
88

May, 1944 — 14,787 had left on several
cumulative
1,974 for month

May, 1944 — 20,099 on unreported
1,985 for May
by Carter — 122 — 35 for month

April 1944 — 1577
106 — 260 for month

Unlettered Service —

by Dec 1944 — 1543 on active duty
51 — 281 by Carter

144 convicted

70% of families = 1 or more convicted

The Meaning of Center Life

Katabi-ubi — orange, common in Kabuki,
not in Uta.

Uta — "The shade of one tree and the same tree, the
water of one + the same stream."

Obayaku — "They are, then, not strangers, but
inevitably related by destiny, or fate.
Detachment from work — by most

11th, 12th + 13th centuries — summer audience

Shigin (Polar-singing) — 1968

Waka or Yaku — 31 syllable

Shi = Chinese poetry

Kenbu = sword dance — accompanies Shigin

(Children play with 2 swords, summer festival)

Senryu — 5-7-5 also Haibun
= folk-art more lyrical

Toku-baku — ho; finger-pointing again
See the old man's
Bitter face

Illustrated the men's minds

Are behind the fence,

Someone still prepare for marriage

to — a Q. Urocuta. Parking & tournaments

Seicho — House of Growth

July 21-27, 1944

2. Mrs. Hatch

1. Servy on veto

Inductees - Mr. Hatch

Memorials -

Son-in-law + son

Aug 4-10

City Memorial - \$100

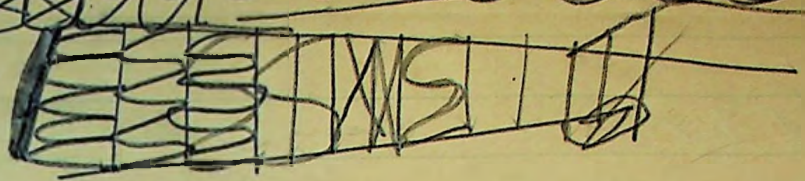
22

Jacobi - The Jacobi are profoundly delighted by
Lodents in Geneva

Permittance -

When I was planning to go out, etc.

getting out —



1. Prelude —

Decision — key point in WRA program, to what extent in each program
Details — WRA program fact — 6 mo. intervals

2.

Rumors & Study Group at Mt. Int.

First reactions — disbelief

All Center Conference the right to the center

WRA Convinces — Myer

The idea of the residue

3. The West Coast stake the outside

scouting

West Coast events & attitudes

Shift from fear to housing

West Coast localities

The movements out

The housing bottleneck

Any letters Zule
Call Paul

4. The disintegration of the City

WRA pressures

Yopay council

Sit-tighter

Ghost towns

Volunteers — the old days

Dying cities — dead

Names on the land

W. W.

"It was as if people had been denied for many years the kind of food & pleasure they had been used to in childhood. When such food became available, they feasted themselves. They tasted my food at first. But after a time, they ate their fill & did not care for more. They grow & then only a few went back to their old diets."

April 1944 - Buddhist groups re-writes on order from Nishi in Tokyo.

Porters -

Runny

Issai (Hana) & Joke

\$30.00 a month on birds

Music - radio + movies

Blankets & charcoal to the winter movies

Poetry Club - select - professional

= Buddhist priests, women in Tokyo bay, C.E. board of directors

June 1944 - award controversy

Sports decline in 1944 - good teams for football - local teams - 2 city leagues

Half

but more playing at first by former localities and clubs

Hana matures

~~Center differences leveled.~~

out in spring of 1943 ✓

of volunteers p. 231

~~State of draft opening~~

~~# recruited, draft by April~~

Policy makers in the govt office ~~were~~ ^{were carrying them} ~~had settled~~ on the program of ~~action~~ which they had conceived in 1942 for bringing the evacuees back into the main stream of American life. ~~The~~ ~~insistence~~ ~~that~~ both ~~of~~ ~~aspects~~ of their program met ~~from~~ ~~success~~ in the centers reflected the ~~opinion~~ ~~which~~ ~~evacuees~~ had now achieved seemed to them to be ~~to~~ ~~settle~~ ~~at~~ The refusal ~~by~~ ~~some~~ of people in the centers to embrace resettlement seemed to them to be a short-sighted "resistance to freedom" and the continued talking at the draft wholly misguided. ~~The~~ ~~objection~~ ^{to} ~~which~~ ~~concern~~ ~~and~~ ~~placement~~ in the relocation centers had given ~~rise~~ ~~to~~ ^{not free of} ~~for~~ ~~evacuees~~ the government program constituted, from the vantage point of ~~some~~ ~~security~~ in the centers, ~~a~~ ~~further~~ ~~loss~~ ~~of~~ ~~autonomy~~ and, moreover, a ~~step~~ ~~away~~ of the little security they had achieved since evacuation. Moreover, ~~the~~ ~~acceptance~~ of the program seemed to constitute a further loss of autonomy. ~~They~~ ~~but~~ ~~what~~ to the govt officials seemed freedom to them seemed to be doing

Maryannan -

Doll festival -

Japanese + Amer. folk + city songs

"This system of family style eating should have been exposed long ago. It is too late now!"

Homa Katerini - Buddhist Together (Flower petals)
Main majority. Zen club

Miriodora -

March 6, 1944 - "Frijoles" # 290

1. Vocal solo entitled "Cucarcha" + El Panchito
sung by Kiberi in Spanish
 2. A Japanese modern comedy entitled
"Borrowed Wives" -
 3. A modern dance by a Kiberi
(a Kiberi dressed as a Chinese girl dances to
the tune of a recording entitled "A flower-salony party")
 4. The star band composed of Kiberi boys
trumpet, harmonica, guitar + vocal solo
 5. A classical drama - "Romance of the Kiberi"
(story of young man who went to the hospital
to acquire his father's innocent crime)
- Popular with class, nice attendance poor

Educated women in Yuba clubs

Q Q Q

program
They struck at the roots of the ~~security~~ security which had ~~been~~ ~~achieved~~ which evacuees had achieved since evacuation. The resistance it encountered ~~reflected the whole~~ ~~was~~ reflected the whole history of the minority group. Voluntary relinquishment of the little security of the centers seemed to them a further loss of ~~the~~ autonomy. What they phrased as refusing to be further "pushed around", the policy makers regarded as "resistance to freedom".

M
p 252 - relocation east by 7th.

Disintegration of the Centers

Increasing interest in the outside paralleled by
a decreasing interest in the Center

Q Q Q

Ht. Int — 80, 81, 85, 88, 94
108, 109, 151

Maryland — 221, 225, 228, 238

Michigan — 274, 262, 289, 285
290, 292, 297, 307, 310, 311
314, 317, 326

Coast —

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SPICER NOTES FOR FINAL REPORT

W

1

Foreword —

The Process of Disfranchisement — p 3

A West Coast Dilemma

The Evacuated People

Foreword —

Story of a people

Young people — "waste time"
look down on the school

I mei — "I am getting to know my children
better as I have more time to
see them."

men helping family work — I see

"Primo, you have no power to lock me out,
because this is the god's house + not yours!"

"The effects

Robber - July 1, 1944

Continental Printed Henry's Mutual Election

1. Erie Lake
2. Robber
3. Mincidoko
4. New River
5. No 2A
6. Boston

Smoke

Jan. 15, 1944 - Continental

1. Erie Lake
2. Maryman
3. Santa Fe
4. No 5 Robber
6. Boston.

"One block in the best."

"Shikata-ganai."

Wrinkles —

The scream of the cry —

Fierce soldier — raised

My wrinkles on the parents' brow

Fingert —

Yankee —

More than ten thousand
Japanese in Chicago —
Yet not a single one
Can I call on ~~us~~
as a friend.

Fortunate me! Indifferent
To the fierce fighting
All over the world,
Here I am, leaning
Flower arrangement, writing, & embroidery

How tranquil the heart
That greets the new year,
Having entrusted entirely
The relocation policy
To the government!

Polser —

at an outdoor theatre —

Crowding seats

One behind the other

Service

at the hospital -
An angel of mercy
at \$16.00 a month.

Manpower shortage.
Again today wearing
shoes of service

Cooperation

The cooperative block
Rings harmoniously
With laughter

Team well up
at the very night
Of veteran or butcher

The feet, so well
To a life of ease,
Walk at truce homeward.

Members -

Emphatically,
Japanophobes
List their grievances

The adjoining mess-halls
Increase in duties
Speakers eloquently of despoliation

Worry -

Wringing hands
As mother of mine
The V-mail

Unaffected -

Despite all his talk
His baggage is piled
at the departure station.

What, double cherry blossoms
Blooming in the yard
Of a Japanese shoe.

The woe of our skins
Prayer in waves, in density
To return to the coast

Arms -

Relocation -
To the west - to the east?
Folded arms.

Knocked down 7 times
Part of 8 times - the record
Today's position.

Why arm
Evaluated -
\$16.00

Henry -

Math - investigation

now, after two whole years,

everyone can distinguish

The sound of his own mere bell going

I moved to Perry

The \$16.00

I'm more than sufficient

at home here now,

Now well.

The \$16.00 grows.

Effectiveness

Yomorrow in some other form,

a piece of scrap lumber

I'm laid away today

all-out effort

Deal with Japan gambling her national quarters for

a place in the sun in Asia, the J. home front

Present - gifts

after receiving

the gift, the more

Leave nothing undone

Smiles -

The colors of the war maps

Having lately changed,

No longer can we smile.

Ever hopeful,

The aged, also with smiles,

See the old year out

Engokai

Rule - "The percentage of Kisei in the audience is very small & most are Kisei. A few come to see theatrical in order to study Japanese theatrical art. However, most of them, if asked, would confess that they came simply to acquaint themselves with things Japanese."

Variety shows.

Komiyai - a comic dialogue

adaptation of classical stuff to contemporary, etc.
Parody of Confucius

Kamirwa - bachi

Contemporary brought talent together

Religion
Seicho - no - iya (House of the Spirit)

Engesaki

Rule - "The percentage of buying the audience is very small & most are Kibei. A few come to see theatricals in order to stay Japanese theatrical art. However, most of them, if asked, would confess that they came simply to see *kyogen*. Theater with *Uragi* Japanese."

Variety shows.

Kyogen - a comic dialogue

adaptation of classical stuff // & Carter, #16, etc.
Uragi & *kyogen*

Kanjin - *kyogen*

Tule Population -

Crowding
Medea

Diary - Roundyism
Pacific at page
Antea gravance

61% under 30 - 39% over

37% between 15 + 30

Maryland -

83% of "Ho's" = under 22 - 501

2 major groups of Citizens -

- 1. Kibei
- 2. Colles not

Wide gap between

Refugees ^{est.} 508 - 377

225 alien

283 citizen

Alien - the older

1912 = average century.

Terminal Islanders - poor

Rice -

Wojay Cto 99 - Feb 15

Declaration to the Union.

Ask for absolute freedom of movement for
cleared persons.

Restoration of all civil rights

If satisfactory answer given, then "we can
go & fight - without fear or qualms
concerning the security of our future rights."

Adney - The present program is not complete
rehabilitation, but it is the first step in
that direction.

W.R.A. - answer will be provided... by the presence
of Wojay & the other labor centers... "acid test."

Cto 933 - Citizens -

"we accept their registration as an indication
of the gov't's good faith."

"we feel that loyalty to our country is some-
thing to be esteemed without reference to
past grievances or wrongs."

Rule book Questions - Feb 13 - 150 - p. 60
application for leave Clearance - title of form

"best chess game, Gov't makes all the moves."

Minuteman editorial -

"acid test" - p. 57

Why register at all?

Manure - Oct 15 -

"The first thing we want to find out is exactly how much authority we are going to have.

If we are to continue to be a bundle of storage I'm sure we are all ready to quit.

We are also going to find out exactly how much ~~retention~~ work puts on their Council roll-up and how much is coming from their ~~own~~ side."

Quently together with



Granada -

Assembly

"avoid cliques"

"Chief concern... preservation of harmony among... students +
the adm. staff."

5/30/43 - Reader: "most of the app. staff are alright.
They try to do the right thing. Many times they don't
understand the fiscal of the J-A's + consequently
make mistakes, but they are honestly trying
to help the school.... We have only two or three
bitter among the staff here, + while they
make it hard for us sometimes we know we
can trust + work with most of the app. staff"

Not bit - disillusioned personnel
dissatisfied with the results of the J-A's

Humorist: good old line app. staff

I psychology

Orme - Jerome - "I heard Taylor say that some of the
registrar, he has lost faith in the J people.... I think
it would be a good idea to get rid of the J's
of the cause here + let the school run the
Klinton themselves. They have the support of the Co-2
+ I am sure they could run the camp demon-
strations... When their feeling of confusion goes away
then the people will cooperate more."

"He's only here for the money"

Not bit - 9-1-43 line teacher hopes that "this year the
cause will not flame a separately coupled!"

I am sure that the people of our country
 are very kind. When they feel a
 little better they will support me.
 He is only here for the money.
 The bus - 9-143 was stolen before the
 census will not have a reference copy.

TRIP 30

October 6, 1945

COACH I (Cont.)	F AM. NO.	NAME	AGE	ADDRESS
	10463	Shimokaji, Kikuye Jean Noboru Yoshiko Gorokichi	17 22 23 62	72-6-C
	9342	Shiosaka, Tokuko Neoko Hideo	31 6 3	72-3-D
	9341	Sugita, Yutaka	41	72-14-D
	9340	Taguchi, Gokichi	44	45-12-D

Jerome - 7-14-43

I say ally - "you know, I am an uncommitted
rebel... white man's brother!"

Technique for getting in touch with staff

1. Get rid of personnel

2. Get rid of compulsion in Registration

I measure frustration of ~~some~~ staff as they handle under

source of conflict

source of coop

Means of Israeli participation

H + Int.

Zionists

Yozog

Boston

Obvious that Israel could also participate
Had to meet certain tests
Relation to City

How they felt out each other

Base of conflict + cooperation

Frustration and some form of staff

November OFFICIAL SPEECH WEEK, National Assn. of American
Speech, New York, N. Y.

November AMERICAN EDUCATION WEEK, National Education Assn.
of the U.S., Washington, D. C.

November FATHER AND SON WEEK, International Council of
Religious Education, Chicago, Illinois

November 11 ARMISTICE DAY

November 11-30 RED CROSS WEEK, American Red Cross, 315 Lexington
Avenue, New York, N. Y.

November 16-22 BOOK WEEK, Book Week Committee, 62 West 45th Street,
New York, N. Y.

November 25-Dec. 25 NATIONAL CHRISTMAS SEAL CAMPAIGN, New York Tuberculosis
Assn., 386 Fourth Avenue, New York, N. Y.

December 25 CHRISTMAS DAY

Dec. 25-Jan. 1 NATIONAL HOBBY WEEK, Hobby Guild of America, 11 West
42nd Street, New York, N. Y.

Not fixed THANKSGIVING DAY, to be proclaimed by the President.

Various dates ARBOR DAY. Write to the U.S. Department of Agricul-
ture, Washington, D.C.

Org at Center Utah

Cto of 66 + other ramp groups at registration
Rose to level of adm. notice + then dropped
out of sight
= an indication of real city org.

Ht. Int. = Issei org closely integrated with
block org + refusal to use N. Council

1943 - felt out new proj. sweater
Labor troubles - Isseis

1942 - Police strike = forcing onto to get out
= pressure on adm.

Young of Hebrizins to racial solidarity

Poston = Consolidation of city after strike

= formation of effective city policy

I-N joint mtgs + N assertion of
groups dignity by constant protest
"Must have harmony of line groups"

Minidoka = Issei participation, but not city growth

Outlet for B.M. antagonism those reps = council

WAR RELOCATION AUTHORITY
GILA RIVER PROJECT
INTEROFFICE MEMORANDUM
RIVERS, ARIZONA

April 29, 1945

MEMORANDUM TO: Division, Section and Unit Heads

SUBJECT: Correspondence Handbook 207

This is to call your attention to Handbook Rel-
ease No. 207, dated April 1, 1945. This Handbook

outlines up-to-date procedures for WRA correspondence.
A very limited supply of those Handbooks were

received. Please be sure that every stenographer,
typist, and secretary under your supervision has a
change to study this procedure and that a copy is
always available for their ready reference.

The Office Services Section may send back for
rewrite correspondence that is not prepared in ac-
cordance with Handbook No. 207.

/s/ Ben F. Runyan

Ben F. Runyan
Assistant Project Director
Administrative Management Division

Mutual adjustment of Staff & workers
The several patterns

The conflicts
BM - Council
D - R

The bases of adjustment
Joint Participation

WRA Captulation

Leaders

Boston
Sugiyama
Nishitani
Nishimoto
Nagai
W. Halliday
Miyake
Fujii
Okajima
Hara

H. Int.
Hayashida

Rohrer
Fujino

Manganer
Angei

Tafaz
Gala
Gehilolo

Granada

Yule Lake
Nagata
Keda

Wila

Jerome

Ben F. Runyan
Asst. Project Director
Administrative Management Div.

This will notify you that Mrs. Marguerite
Brown is now Assistant Statistician. Effective
March 19th, Mrs. Irene R. Herren will be Acting
Office Manager in charge of the Office Services
Section.

MEMORANDUM TO: Division and Section Heads
SUBJECT: Personnel Changes

March 17, 1945

WAR RELOCATION AUTHORITY
INTEROFFICE MEMORANDUM
GILA RIVER PROJECT
RIVERS, ARIZONA

"panted around" "writing to protest for" "civil rights"
citing instances of discrimination

Cocaine - 6%

Blacks - 7%

Pro-Japan - 8%

Yankees - 11%

US impossible - 14%

Inspiring US - 22%

Confusion - 29%

21 yrs Nisei - Departure after leave pleasure.

"My parents say I'd have a better chance in Japan. We'll have to start over again anyway, so it might as well be there."

Another married, he must look after parents. Parents will go but he has not applied for report. Married sister in Japan.

24 yrs Nisei - MA U.S. Col. Incl. English

He applied now because he felt he could no longer "sit on the fence," that he must decide once & for all. He said he has spent many sleepless nights trying to decide, but now is convinced this is the only decision he could have made. He says he doesn't hold anything against the country. He says he has many friends of different races; he knows his Negro friends will understand his position.

17 yrs old + brother persuaded father back to report

26 (?) yrs N. non-K -

He feels that the Japanese have shown their loyalty to the US sufficiently by submitting & signing without protest; that they have been fooled around regardless of whether ~~or not~~ they were loyal or not or whether they were ishyun or not, & that to ask them to prove it now by volunteering & especially by volunteering for an all-J combat unit is unreasonable.

28 N - report.

He said people wouldn't speak to him in the dining hall, and called him a traitor, but that before his family considered him one, so he didn't know which was right.

Jerome -

Inci: Effao.

"We thought that if we answered Q. 28, yes,
the govt wd. force us to go out."

"We were afraid that if we answered "no" the U.S. govt
wd consider us dangerous + if we answered
"yes" the J govt wd hold it against us."

Inci. Mrs K... said that the people did not
understand what its (regis prog) purpose was...
Most of the people thought that the govt had
ample information about them; obtained
prior to + at the time of evacuation itself. If
they wished.

11/2/45

Mrs. Province

John:

Here is the general
plan for the final
report on the section -
and a rough draft of
the first chapter.

I shall appreciate
comments + will
welcome suggestions
for a wholly different
approach if this seems
not to fill the bill. I am
just beginning + anxious for
help.

The report on the evidence
committee is of course something
entirely apart from this. Help.

WAR RELOCATION AUTHORITY
Washington

Myer, D. S.
Ade, Lester K.
Arnold, Edwin G.
Crays, Orville W.
Cross, Frank
Dolins, Robert
French, Fern E.
Glick, Philip M.
James, Harold
Kimball, Solon T.
Lee, Rex
Marks, Edward B.
MacNeil, Neil
McCord, Vera
McKee, Ruth
Pitts, Malcolm E.
Provinse, John H.
Stalley, Marshall
Stauber, Ralph
Stephens, W. B.
Thompson, G.D. Carlyle
Tozier, Morrill
Utz, Ervin J.
Viles, Nelson
Wilson, Col. Erle H.

When routing is finished
return to Community Analysis
Section, Room 519

11/16/45

Red Opium

Documentation of the early days being as poor as it is you have reconstructed very well, I think. My first thought was to avoid naming names but for this type of report it is probably necessary to mention who did what.

John

Community Analysis Section

FINAL REPORT

Part I. The History and Problems of the Community Analysis Section, with an Evaluation of the Work Accomplished.

Table of Contents

- I. The Beginnings of Community Analysis
- II. The History of the Section
- III. The Work of the Section
- ~~IV. Center Comparisons~~
- IV. Problems: Solved and Unsolved
- V. The Contribution of Community Analysis
- ~~VI. Principles in the Application of Social Science~~
- VII. Recommendations Toward the Use of Social Scientists in Action Programs

Supplemental Materials

- 1. List of reports prepared by centers
- 2. List of reports prepared in Washington Office
- 3. Formal and informal organization charts
- 4. Discussion of other research projects (Non-WRA)
- 5. Summary of research materials on WRA in National Archives and the University of California Library
- 6. List of personnel of the Community Analysis Section
- 7. Mimeographed materials list
- 8. Refs. to manual release, adm. Inst., WRA publications, etc. containing C.A. materials.

COMMUNITY ANALYSIS SECTION

FINAL REPORT

Table of Contents

- I. The Beginnings of Community Analysis
- II. The History of the Section
- III. The Work of the Section
 - A. On the Projects
 - B. In Washington
- IV. Problems: Solved and Unsolved
- V. The Contribution of Community Analysis
- VI. Recommendations for the Use of Social Scientists in an Action Program

Supplemental Materials

- 1. Annotated bibliography of reports prepared by centers.
- 2. Annotated bibliography of reports prepared in Washington Office
- 3. Annotated bibliography of mimeographed materials
- 4. List of references to Administrative Instructions, Manual Releases, WRA publications, etc. in the preparation of which Community Analysis participated
- 5. List of personnel of the Community Analysis Section
- 6. Formal and informal organization charts
- 7. Brief description of non-WRA research projects and their contributions (Thomas, etc.)
- 8. Summary of research materials on WRA program in the National Archives, the University of California Library, and other places

I. Preparation of C.A.

WAR RELOCATION AUTHORITY

Relocation Center

Order No. _____
 Page No. _____
 Subvoucher No. _____
 Grant Voucher No. _____

CLOTHING ALLOWANCE ORDER FOR MONTH OF _____, 19____

LINE No. (1)	FAMILY No. (2)	INDIVIDUAL'S NAME (3)	AGE (4)	DEPENDENT (Relationship) (5)	RELATIONSHIP OF FAMILY HEAD (6)	ALLOWANCE (7)	TOTAL PAYMENT TO FAMILY HEAD (8)	PAYMENT TO INDIVIDUAL (9)	(SIGNATURE OF PAYER) We, the subscribers, severally acknowledge to have received, IN CASH, the sums set opposite our respective names. (10)
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TOTAL:

GRAND TOTAL:

¹ Show names of dependents first, then related family head immediately following in order that column 8 will show subtotal for dependents plus family head.
² Do not show total if forwarded.

Prepared by _____

Approved _____

Audited _____

early C.A. history

John Embree

Did not see R.R. proposals

Thinks J.H.P. brought in to have "the man", ready
when opportunity arose to do some sort
of C.A. - never discussed with C.A.

later C.A. functions set up originally in
documental section (Date?)

Bedford - July ?, 1942

"... provide device whereby knowledge of the
Committee may be brought to the
headquarters of the Authority so that
policy + program may be guided by that
knowledge."

"The officers of the Auth. should know what
are the effects of measures taken and... what
would be the effect of measures that might
be taken."

"machinery for the self-reporting of the
city."

"One officer of the Auth. who would have
former connection with one of the educational
institutions of the Auth., + who would function
as the chief information officer of the Auth.,
with the responsibility of keeping the local
+ regional officers informed of what was
going on in the area, other than in the
matters of Governor." "Require some self-
reporting project... in each city"

Documentation Program

Nov. 6, 1942 — (written by Ginter Oct 16, 1942)

Adm. Inst. # 56

4 purposes —

B. ^{reference}

knowledge of the

figures

A. As a guide to project & mail adm

E. To provide data for soc. research

F. " " records for Natl Archives

A — In regard to this first purpose, the aim here is to aid in the successful admin of WRA in such a way as to solve social problems when they arise, prevent critical situations from arising on the projects, and, in the long run, to reabsorb the J A's into the main stream of Amer. society. The better the documentation of WRA, the better will be the admin. thereof.

E. The whole exec. prog. raises a # of interesting & important problems in regard to what happens to human beings who involuntarily removed from homes & various social backgrounds & placed in camps together. The lessons to be learned & problems to be solved in the social field can be satisfactorily done only if a fair record of the whole movement is kept. Soc. research has a special interest in what we learn... of value in past war situations that may involve temp admin of non-... + SE units...

Sept 11-13, 1942

Embree's report on Maryann

Joe Maracha & Yozo Tanaka walking
on documentaton - not very well organized
reports every couple of days. Unpopular
with contemporaries = pro-admin
stooges

C. A. Report # 1 = October, 1942

Dec. 2¹⁹⁴² - Embree's talk at staff mtg.

"An immediate problem"

Disturbance at Boston

= repetition of settling-down period

Longer range problems

(Month of permanency of reloc. center)

2. Costs

3. International aspects

4. City Service

Dec 10, 1942

Embree memo to John Baker - "Need for Soc. Analysis"

Baker - up till Boston that would be a bonanza

Dec. 11 willing to transport City Service. Boston incident
the deciding factor. Embree working up several months

Embree. 1 - Nobody assigned to job of Soc. Analysis

2. Put soc. budget on each project

Record soc. org. pattern
City Service

Embree memo of Dec 10, 1942

"Need for Soc. Analysis"

Purpose - 1. To aid prog + with action.

2. " form solid political base for future mass work.

Sept. letter (not spur of moment because of many years)

The alternative to this (the existing reports) is a series of social explosions known as strikes + riots, which, if allowed to develop too frequently, will surely lead to any control of the centers.

"N.B. in margin by Baker(?) - Prediction is convincing - S.H.S.)

Donald Truman with J.H.O. + John Baker. + says ready to make recs. P.S.M. writes "action outweighed to more Embree & City Review J.H.O. - says has felt used from first + urged several times. Reverted setting up in by Lewis "because it could no legitimately be that in that the Reports I've + could easily be justified there!" Now willing to recommend would be "extremely useful" in C.S.

~~11/18/42~~
Dec 18 - 1942 —

Memo (by request) to DPM. from Embree
"Home Council of Switzerland, Switzerland & Deputy
Army residents of Allocation Centers"
1. Factor of Adm.

Letter - Oct 8 - '42

Embree to Redfield

Favorable reaction to proposal for documents

Request to Collier for material from Boston

Oct 8, 1942 - Embree to Helen Fisher

"The most immediate & for me the most
important function of my position is to
gather first hand material on what goes on
in allocation centers in order to provide
information whereby the administrators may more
intelligently arrive at decisions and determine
policy

The plan of the research unit called for a wide perspective on the WRA administrative problems and looked toward the application of what was learned at Poston to post-war problems such as occupation and migrations of displaced persons. It also called eventually for training evacuee assistants for use in occupied area or similar work in the post war world.

The development of the Bureau was proceeding in regard to its working relationships and methods of gathering and utilization of data in August, when Poston was visited by three members of the WRA staff all of whom were interested in applying social science to administrative problems of the WRA. John Provinse and John Embree both visited the project and came into contact with ~~Miss~~ Leighton and the work of the Bureau. Robert Redfield, who was acting as Consultant to WRA, also made similar contacts with the Bureau. Undoubtedly all three were influenced by what they saw, although none made recommendations until much later that WRA institute generally any such plan as had been adopted by Poston.

In ~~August~~^{July} Redfield made some recommendations to the Director of WRA concerning "Information, Reporting, and Research." The purpose of his recommendations was to suggest the institution of a function similar to that of the Bureau of Sociological Research, but his suggestions for method of operation bore little resemblance to that at Poston. He wrote that the problem was to "provide devices whereby knowledge of the Japanese communities may be brought to the headquarters of the Authority so that policy and program may be guided by that knowledge." By way of illustrating the functions of a reporting set-up, he wrote "The officers of the Authority should know what are the effects of measures taken

and....what would be the effects of measures that might be taken." He suggested a "machinery for the self-reporting of the community" by which he meant a means for gathering letters, evacuee-written materials, and the establishment of a project of the sort in which evacuees would participate. His tentative plan for organization of the work was described as follows: "An officer of the Authority who would have formal connection with one of the educational institutions of the Authority, and who would function as the chief information officer of the Authority, with the responsibility of keeping the Washington and regional offices informed of what was going on in the evacuee communities and in the minds of evacuees." He would supervise "some self-reporting project ~~xxxx~~ in each community."

Reedfield's recommendations were never seen by Embree and there is no record of any action having been taken on them one way or another by the WRA. The quotation from them here probably gives undue weight to their importance. They are quoted to indicate the reaction of one social scientist to the needs of the WRA in the summer of 1942 and his conception of the possibilities for social science in the program. *(He emphasizes both (1) quick processing of data & (2) data gathering for purely research.)*

Meanwhile Embree proceeded with the development of the Documentations program and by November 6, 1942, had obtained acceptance of a definition of functions which included most of what was later incorporated into the Community Analysis ~~xxxxxx~~ responsibilities. Three of the six aims of the documentary work were later the basis for defining the functions of Community

Analysis: A. As a guide to project and national administration
B. To provide data for social research
F. To provide records for National Archives.

In elaborating these aims, Embree wrote of the first:

"In regard to the first purpose, the aim here is to aid in the successful administration of WRA in such a way as to solve social problems when they arise, prevent critical situations from arising on the projects, and, in the long run, to reabsorb the Japanese Americans into the main stream of American society. The better the documentation of the WRA, the better will be the administration thereof."

Concerning the second purpose, he wrote:

"The whole relocation program raises a number of interesting problems in regard to what happens to human beings when involuntarily removed from homes and various social backgrounds and placed in camps together. The lessons to be learned and problems to be solved in the sociological field can be successfully done only if a proper record of the whole movement is left. Such social research has a practical aspect inasmuch as what we learn (can be of value in post war situations that may involve temporary administration of Pacific and Southeast Asiatic areas).

It is striking that the concept already developed at Forton had not yet received official expression in WRA although Embree and Redfield were obviously both heading in that direction. Neither had seen, or at least had been able to secure acceptance of in WRA, the idea of a research unit with exclusively advisory + consultant duties, set up independently of the already recognized divisions + sections. They were viewing it as a part of, though specialized, the information service of the agency.

eral times before and had thought that it would fit in as a part of the Reports Division's work, but that now he was ready to set it up in Community Services and that he thought it would be extremely useful there. The Director then authorized Embree's moving to Community Services. This was finally accomplished on January 18.

The first move of the Director was to request an report from Embree on the causes of current social unrest at the projects and Embree prepared a memorandum listing a number of causes, each of which was referred to a division head to do something about by the Director. As yet the new section was nebulous, had no name, and discussions continued for a month before it took form. In January there were meetings in Denver and San Francisco. At the latter meeting of project directors Wade Head of Poston spoke strongly in behalf of social analysis basing his recommendations on the work of the Bureau of Sociological Research at Poston. Both Embree and Province at these meetings discussed and outlined the proposal for the new activity, and obtained some tacit approval of the plan from the project directors.

From that point on the Section may be regarded as established: Washington had recognized the need for it after considerable resistance, it had been given formal structure in Washington, the nature of what it could do had already been tried (at Poston and thru Embree's writings in Washington), it had been outlined with project directors, now it remained only to secure personnel and actually set it up at the project level. This required some two months before it was a going concern at any project.

WAR RELOCATION AUTHORITY

Relocation Center

Order No. _____

Page No. _____

Subvoucher No. _____

Grant Voucher No. _____

CLOTHING ALLOWANCE ORDER FOR MONTH OF _____, 19____

LINE No. (1)	FAMILY No. (2)	INDIVIDUAL'S NAME ¹ (3)	AGE (4)	DEPENDENT (Relationship) (5)	RELATIONSHIP OF FAMILY HEAD (6)	ALLOWANCE (7)	TOTAL PAYMENT TO FAMILY HEAD (8)	PAYMENT TO INDIVIDUAL (9)	(SIGNATURE OF PAYEE) We, the subscribers, severally acknowledge to have received, IN CASH, the sums set opposite our respective names. (10)
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Prepared by _____

Approved _____

Audited _____

First came the strike at Poston. It immediately had repercussions on public attitudes towards WRA and the evacuees, involved the issue of bringing in the Army, and was of profound importance for the future of the whole program. The Washington office of WRA lacked effective channels for knowing promptly what was taking place and for interpretation of what did take place. The Poston Bureau of Sociological Research prepared an interpretation of the events, which was available to Washington WRA about ^{two weeks} ~~one month~~ later(?) and was regarded as most helpful in giving an insight into the causes and psychology of the strike.

Meanwhile the riot at Manzanar took place. Embree had been following closely the ~~xxxxxx~~ rather full analytical reports prepared by Togo Tanaka and others in the Reports division at Manzanar. He plunged into an effort to probe into the causes of the riot immediately, solicited documents from evacuees interpreted the event, prepared ^d memoranda for the Director on the causes of the incident, and suggesting courses of action. During this critical period in WRA history, during November and December of 1942, the Director became convinced through the experiences at Manzanar and Poston that there was real need for some sort of machinery for quick communication between the projects and Washington through which analysis and interpretation of evacuee attitudes and behavior currently important could be followed. Discussion of a special department for fulfilling this function proceeded. At the same time, Embree prepared material on the background of the Japanese Americans for the use of the whole WRA staff. His first production "Dealing with Japanese Americans" was inspired by the apparent lacks in staff behavior in the project crises: it was issued by the Reports Division for general

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responsible to the Director seemed unfeasible to the latter, who felt that he had not the background for guiding it and supervising it. The determination to set it up as a part of the Community Services Division reporting through the Chief of that division was finally made because of Province's background in anthropology and the application of social science to the soil conservation program. He was regarded as one who could direct and supervise the work that Embree proposed to do.

Setting up the distinct department as regular part of the Authority was without precedent except for that developed at Poston. Social science analysts were however a recognized category of civil service employee, and Embree and his staff of analysts it was planned would be set up under that description. The WRA however was wary of establishing a department that might appear to Congress as smacking of pure research. Social analysis or any term including the word social was not in good favor with Congressmen. After much deliberation the Director hit on the term Community Analysis and that became the designation for the new section.

Summary

The establishment of social science research as a such and as a recognized part of the WRA agency came about slowly. It came about as a result of specific experience demonstrating the need for it. The plan for its use and the demonstrations of its need was carried out by trained social scientists working in other capacities already on the WRA staff. Its establishment depended strongly on a sense of the strangeness of the people being administered and the need for a special set of techniques for learning about them.

ca section

after June, 1943 - trends

1. Drift away from attempts to influence policy at Wash. level -
 - a. No policy to influence
 - b. Conviction of need for putting across a few facts about Imai, etc.
 - c. Conviction of need for advance planning
 - d. Feeling that little could be done except report + timing of emphasizing a few points.
 - e. Heightened feeling of unimportance of
2. Closer contact of project analysts with project staff
 - a. at Enke, Ht. Mt., Boston, Inacada, Yopay, Jial(?)
 - b. Not at Rohrer (?), Minichka, Manyman, (Analysts slants + personalities)

EDWARD H. SPICER
PAPERS
MS. F.

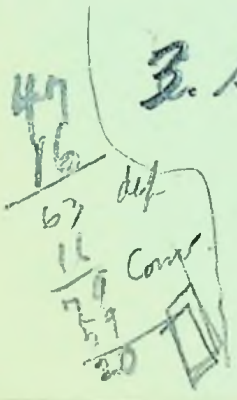
May 15, 1944

Drafts in order for C.A. after X-day

1. Following immediate reactions to predict situation by end of year —
 Detailed schedule to follow
2. Analysis by locality groups, etc to assess role in liquidation — who & their problems
 - a. Localities
 - b. Churches

16

3. Summary of developments at centers
 Effects on evacuees
 Administrative Problems & Their Handling



WRA
SPICER
NOTES
FOR
FINAL
REPORT

Outline of Year's activities

- I. Segregation - how to do process - effects of on human beings
- Repatriate families
 - Segregation manual & conference - analysis of crisis activities carried by N.Y.
 - Analysis of procedures adopted
 - Big failure = prison of Yule Lake
 - Running analysis of center after segregation
 - Studies of segregants
 - Study of repatriation requests & repatriation

II. Relocation

- "Resistance" to relocation
- family counseling
- Surveys of attitudes continued - culminating in Jesse report from Bohmer showing basis of "resistance" = not personal insecurity but rather group solidarity.
 - Descriptions of kinds of people relocated at Bohmer
 - Studies of settlements outside center - Denver, Washington, Chicago, Bohmer

- ## III. Center management + background of experience
- Deorganization - Mini, Zule
 - Self-govt - Mini, Ht. Mt.
 - Social structure - Hospital, blocks, family
 - Labor relations -
 - Selective Service -
 - West Coast locality groups + coast opening
 - Buddhism
 - Kibei

Personnel —

Began with

Mimi	filled	Roanoke - Aug 2	Unfilled
Frank		Central Wash - Sept 4	
Jerome			
Mike Lake			
Ht. Mt.			Porton - Dec. 17
Sila			
Granada			

Lost Embree + Sweetser —

Leaving holes in Wash. office
not filled until Feb.

Ht. Mt. because vacant + not filled during year
Also Jerome became vacant + not filled

Problems of personnel —

Gordon Brown — involvement in operations
Leads up to letters to Bennett
& Admin. notice to all O.D.'s

Rademaker — investigation of individuals
Leads up to letters to all O.D.'s on
function of analysts.

M. K. Opler — involved in operations pretty deeply,
but mutually agreeable, led to
assignments from O.D., etc.

On other hand —
M. E. Opler = "a mule" and not involved at all

Neutral — deYoung, Hassner, Wisdom, McVoy (?), Lovitt

Washed
Boston - Dec 17
London - Dec 18

Washed
Boston - Dec 17
London - Dec 18
Paris - Dec 19
Rome - Dec 20
Naples - Dec 21
Genoa - Dec 22
Livorno - Dec 23
Florence - Dec 24
Rome - Dec 25
Naples - Dec 26
Genoa - Dec 27
Livorno - Dec 28
Florence - Dec 29
Rome - Dec 30
Naples - Dec 31

not clear + distinct
writing in dark
not filled with ink

not become vacant + not filled
have become vacant + not filled

Washed

inherent in operation
to test the beam
to test the water to all 0.4's
investigation of individual
of 0.4's in
of water

inherent in operation
to test the beam
to test the water to all 0.4's
investigation of individual
of 0.4's in
of water

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of water

Washed
Boston - Dec 17
London - Dec 18
Paris - Dec 19
Rome - Dec 20
Naples - Dec 21
Genoa - Dec 22
Livorno - Dec 23
Florence - Dec 24
Rome - Dec 25
Naples - Dec 26
Genoa - Dec 27
Livorno - Dec 28
Florence - Dec 29
Rome - Dec 30
Naples - Dec 31

Name	E.C.D. date
Edgar McVoy - Jerome	April 13, 1943
Charles Wisdom - Rohwer	✓ August 2, 1943
Gordon Brown :	June 18, 1943
:: - Gila	
*James Barnett :	April 5, 1943 - May 11, 1943
Marvin Opler - Tule Lake	May 24, 1943
Morris Opler - Manzanar	March 27, 1943
John de Young - Minidoka	March 10, 1943
*Forrest LaViolette - Heart Mountain	May 3, 1943 Hansen, Jan. 22, 1944
John Rademaker - Granada	May 13, 1943
*Weston LaBarre - Central Utah	May 12, 1943 - June 26, 1943
Oscar Hoffman - Central Utah	✓ Sept. 4, 1943
French, David - Poston	Dec. 17, 1943
*Resigned	
Hansen, Asael - Mt. Mountain	Jan. 22, 1944
Armbruster, Gordon - Minidoka	Feb. 8 - March 4, 1944

EDWARD H. SPICER
DAD:DC
MAC F

WRA : SPICER NOTES FOR [unclear]

R.O.L. date

Name

April 13, 1943

Edgar Levey - Lenoma

August 2, 1943

Charles Wisdom - Rohwer

June 18, 1943

Gordon Brown :

April 2, 1943 - May 11, 1943

: - : - :
James Barnett :

May 24, 1943

Marvin Opler - Tule Lake

March 27, 1943

Morris Opler - Menzies

March 10, 1943

John de Young - Minidoka

May 3, 1943

Forrest LaViolette - Heart Mountain

May 13, 1943

John Sabersker - Granada

May 12, 1943 - June 26, 1943

Weston LaBrie - Central Utah

Sept. 4, 1943

Scott Hoffman - Central Utah

Dec 17, 1943

David - Foster

Jan 22, 1944

red

Feb. 8 - March 4, 1944

Asst - H. Mountain

John - Minidoka

Communication & Coordination

1. Analysts to Washington + their problems

Diff-line to Washington idea

Change to project-level emphasis under E.H.S.

Analogy with Dr. Atty's letters

Inclusion + trend assessment

- theory = Proj. adv
must come in contact
with recs, etc. =
affected base.

2. Wash. to Analysts

Circulating letters
analysts' letters

Assignments

Only partial success of these

3. Communication at project level

Non-circulation of materials, etc. = Minidoka

Coordination of P.D. + C.A. - Tule Lake + Topog.

4. Communication at Wash. level.

Routing Conference

Publication: memos

Organization of Wash. Office

Committee of Organization
1. Personal letters & their replies
Gift - how to handle them
Change to report form reference page 271
Change with Dr. W. H. Miller
Minutes & their summaries

2. Book to analyze
Miller's letter
Change to Miller's letter
Change to Miller's letter
Change to Miller's letter

3. Committee at report book
See - committee of members, etc. - possible
Committee of P. H. + C. A. - the book & report

Committee of book, book
Change to Miller's letter
Change to Miller's letter
Change to Miller's letter

Work of the Section —

Segregation

- Prediction of reactions
- Formulation of policy + procedure
- Current reporting on seg. trends
- Preliminary analysis of program

Segregation centers

- Studies of segregation — Mangum + Bowler + Jerome
- Yule Lake Incident
- Special study
- Final analysis
- Current trends following incident + work on city org. by analyst

Resettlement

- Granada study
- Denver + Wash. studies
- Chicago policies.

Private Enterprise

All centers

Project analysis

- 2000 — labor
- H.F.H. — hospitals, Council, Church.

EDWARD H. SPICER
DARRIN

WRA
SPICER
NOTES FOR